



MEMORANDUM

TO: Beverly R. Cameron, City Manager
FROM:Carolynn B. Nesmith, Supervisor - 15th District Court Service Unit
DATE April 25, 2016
SUBJECT: Virginia Juvenile Community Crime Control Act Plan (VJCCCA)

ISSUE

Request for approval by City Council for the City of Fredericksburg to participate in the Virginia Juvenile Community Crime Control Act for Fiscal Years 2017-18 and authorize the City Manager to execute approval of this local plan.

RECOMMENDATION

Be it resolved that the City Council will participate in the Virginia Juvenile Community Crime Control Act and accept funds appropriate for the purpose set forth in this Act until it notifies the Department of Juvenile Justice, in writing, that it no longer wishes to participate.

Be it further resolved that the City Manager is hereby authorized to execute a local plan on behalf of the City of Fredericksburg.

BACKGROUND

A legislative study on the lack of alternatives to detention and substantial revisions to the juvenile code led the 1995 Virginia General Assembly to pass the Virginia Juvenile Community Crime Control Act (VJCCCA) to "establish a community-based system of progressive intensive sanctions and services that correspond to the severity of offense and treatment needs." (*Code of Virginia, §16.1-309.2*) The purpose of the VJCCCA is "to deter crime by providing immediate, effective punishment that emphasizes accountability of the juvenile offender for his actions as well as reduce the pattern of repeat offending." (*Code of Virginia, §16.1-309.2*)

This legislation changed the way Virginia administers community programs and increases funding for community-based juvenile justice programs. Since January 1996, funding is allocated to each local governing body through a formula based on a variety of factors including the number and types of arrest in a locality and the average daily cost for serving the child. To ensure that localities continue their prior commitment to youth, the locality must maintain the same level of contributions to these programs as they made in fiscal year 1995 in order to receive state funding.

Development of VJCCCA plans requires consultation with judges, court service unit directors and Comprehensive Services Act Community Policy and Management Teams. There are no

ITEM #8B

specific types of programs or services required in a plan. The intent is for programs and services to be developed to fit the needs of each particular locality.

In the City of Fredericksburg, the VJCCCA Grant has allowed the development of the following services:

Chaplin Youth Center Shelter Care (Alternative to Secure Detention)

Chaplin Youth Center Case Management

Electronic Incarceration Services

Restorative Justice, Substance Abuse Education and Community Service through the Rappahannock Area Office on Youth

Purchase of Individualized Services for Offenders

FISCAL IMPACT

The total VJCCCA funding available to the City of Fredericksburg for each fiscal year is \$88,140.00. At this time, the state allocation for each fiscal year is \$54,975.00 and the City's Maintenance of Effort is \$33,165. The City's amount remains unchanged from previous years.

Thank you for your attention to this matter. Please contact me at (540) 372-1068, ext. 8827 or Carolynn.Nesmith@djj.virginia.gov if you have any questions or concerns.

Attachments: FY17-18 VJCCCA Plan

Support Letter from Judge Vance

Support Letter from Vincent Butaitis, CSU Director

Support Letter from Fredericksburg CPMT per CSA Coordinator Rosemary Grant

Copy of the previous resolution for reference

FY 17-18 Certification form requiring City Manager signature



MOTION:

SECOND:

**May 10, 2016
Regular Session
Resolution No. 16-__**

RE: APPROVING THE VIRGINIA JUVENILE COMMUNITY CRIME CONTROL PLAN FOR FISCAL YEARS 2017 AND 2018

ACTION: APPROVED: Ayes: 0; Nays: 0

WHEREAS, the City of Fredericksburg has been authorized for funding pursuant to the Virginia Juvenile Community Crime Control Act to continue delinquency prevention programs that have been functioning for the past several years; and

WHEREAS, in order to participate in the grant, the City Council is required to provide “maintenance of effort” matching funds in the amounts of \$33,165 in both Fiscal Year 2017 and Fiscal Year 2018; and

NOW, THEREFORE, BE IT RESOLVED that the City Council of the City of Fredericksburg approves the Virginia Juvenile Community Crime Control Act Plan for Fiscal Years 2017 and 2018 as prepared by the Fifteenth Judicial District Court Service Unit for the use of these funds from the Department of Juvenile Justice; and

BE IT FURTHER RESOLVED that the City Council of the City of Fredericksburg does hereby authorize the City Manager to execute approval of this plan.

Votes:

Ayes:

Nays:

Absent from Vote:

Absent from Meeting:

Clerk's Certificate

I, the undersigned, certify that I am Clerk of Council of the City of Fredericksburg, Virginia, and that the foregoing is a true copy of Resolution No. 16-__ duly adopted the City Council meeting held May 10, 2016 at which a quorum was present and voted.

***Tonya B. Lacey, CMC
Clerk of Council***

April 14, 2016

FY17- FY18

Fredericksburg Virginia Juvenile Community Crime Control Act (VJCCCA) Plan Summary

Total Funding: \$88,140 (\$33,165 Local MOE and \$54,975 State allocation)

*same funding amount as FY15-FY16

Programs

Chaplin Youth Center – Shelter Care	\$ 35,000
Chaplin Youth Center – Case Management	\$ 20,000
CSU – Electronic Monitoring	\$ 6,500
RAOOY – Restorative Justice	\$ 3,000
RAOOY – Substance Abuse Education (SAGE)	\$ 3,000
RAOOY – Community Service	\$ 3,000
Supervision Plan Services	<u>\$ 17,640</u>
Total	\$88,140

Fredericksburg VJCCCA Planning Team

Vincent Butaitis, CSU Director
Carolynn Nesmith, CSU Supervisor
Benjamin Nagle, RAOOY Director
Elizabeth Girone, DSS Asst. Director
Sharon Killian, RACSB Clinical Services Director
Lesley Hull, DJJ Community Programs Specialist
Stephanie Garrison, DJJ Regional Manager

Program/Service 1	Program/Service 2	Program/Service 3	Program/Service 4	Program/Service 5	Program/Service 6	Program/Service 7
Shelter Care	Case Management	Electronic Monitoring	Restorative Justice	Substance Abuse Education (SAGE)	Community Service	Supervision Plan Services
<i>both males and females</i>	<i>both males and females</i>	<i>both males and females</i>	<i>both males and females</i>	<i>both males and females</i>	<i>both males and females</i>	<i>both males and females</i>
<i>preD and postD cases</i>	<i>preD and postD cases</i>	<i>preD and postD cases</i>	<i>preD and postD cases</i>	<i>preD and postD cases</i>	<i>preD and postD cases</i>	<i>preD and postD cases</i>
residential	residential	nonresidential	nonresidential	nonresidential	nonresidential	nonresidential
Juvenile offenders who require short term placement in a residential program less restrictive than secure detention.	Juvenile Offenders placed at Chaplin Youth Center	Juvenile offenders appropriate for a detention alternative or graduated sanction	Juvenile offenders charged with property crimes.	Juvenile offenders referred by the Court or Court Service Unit who are determined at risk of substance abuse.	Juvenile offenders ordered by the Court or referred by the Court Service Unit to complete community service hours.	Offenders referred by CSU staff in need of specialized services not otherwise offered by the plan.
Low / Moderate Risk	Low / Moderate Risk	All Risk Levels	Low / Moderate Risk	Low / Moderate Risk	All Risk Levels	All Risk Levels
Public Safety/ Accountability/ Competency Development	Public Safety/ Accountability/ Competency Development	Public Safety/ Accountability	Accountability/ Competency Development	Accountability/ Competency Development	Accountability/ Competency Development	Competency Development
Family	Attitudes/Values/Beliefs	Peer Influence/Assoc	Cognitive Skills	Substance Abuse	Cognitive Skills	Family
Detainable	Detainable	Detainable	N/A	N/A	N/A	N/A
Must be court involved	Must begin the program as a resident of Chaplin Youth Center	Must be court involved	Court or Court Service Unit referred	Juvenile offenders referred by the Court or Court Service Unit who are determined at risk of substance abuse.	Juvenile offenders referred by the Court or Court Service Unit who are determined at risk of community service hours.	Court Service Unit referred
4	4	6	6	6	6	10
45 days	120 days	30 days	6 weeks	6 weeks	35 hours	60 days
In FY15, the locality received 166 detention eligible intake complaints and family concerns was one of the highest criminogenic need areas for this locality.	In FY15, 3 individual youth received group home or shelter care services while also receiving services challenging their attitudes, values and beliefs. Attitude is a high criminogenic factor in the locality.	In FY15, 27% of DAIs completed in the locality recommended a detention alternative. Electronic monitoring limits contacts with negative peers which is a high criminogenic need in the locality.	In FY15, 40% of criminal intake complaints received were for larceny and vandalism. National Research Council 2013 report "Reforming Juvenile Justice: A Developmental Approach" states Restorative Justice is an example of a "developmentally appropriate instrument of accountability."	In FY15, 11% of criminal intake complaints received were for drug and alcohol offenses. Many youth charged with other crimes are also found to be in need of substance abuse services.	Required by the Code of Virginia 16.1-278.8; National Research Council 2013 report "Reforming Juvenile Justice: A Developmental Approach" states CSW is an example of a "developmentally appropriate instrument of accountability."	There are juvenile offenders needing services not included in the plan.
Of the FY17/FY18 program releases, 75% will have completed the program satisfactorily.	Of the FY17/FY18 program releases, 75% will have completed the program satisfactorily.	Of the FY17/FY18 program releases, 75% will have completed the program satisfactorily.	Of the FY17/FY18 program releases, 75% will have completed the program satisfactorily.	Of the FY17/FY18 program releases, 75% will have completed the program satisfactorily.	Of the FY17/FY18 program releases, 75% will have completed the program satisfactorily.	Of the FY17/FY18 program releases, 75% will have completed the program satisfactorily.
Return home from Shelter Care Placement	Return home from placement at Chaplin Youth Center	Youth placed in the Electronic Incarceration Program will not be detained while in the program.	Youth in the Restorative Justice Program will show an increase in knowledge for the pre-test to the post-test.	Youth in the SAGE program will show an increase in knowledge from the pre-test to the post-test.	To provide a community based sanction (and perhaps skill building) for juveniles exhibiting delinquent behavior by providing a supervised and structured community service work experience.	
At least 80% of youth placed in Shelter Care will return home upon release.	For group home placements lasting 6 months or more, at least 80% of the youth will show a decrease in risk factors and/or an increase in protective factors.	At least 80% of youth placed in the Electronic Incarceration Program will not be detained while in the program.	At least 80% of youth completing the Restorative Justice Program will show an increase in knowledge from the pre-test to the post-test.	At least 80% of youth completing SAGE program will show an increase in knowledge from the pre-test to the post-test.	At least 80% of youth assigned to complete community service will complete their obligation with the maximum time frame allotted by the Court's order or diversion contract.	
\$35,000	\$20,000	\$6,500	\$3,000	\$3,000	\$3,000	\$17,640



COMMONWEALTH of VIRGINIA

JOSEPH A. VANCE IV
JUDGE

FIFTEENTH DISTRICT JUVENILE AND DOMESTIC RELATIONS COURT
615 PRINCESS ANNE STREET
FREDERICKSBURG, VIRGINIA 22401
1-(540) 372-1072
(FAX) 1-(540) 372-1164

JOAN M. MILLWARD
CLERK

April 14, 2016

Vincent M. Butaitis
Fifteenth District Court Service Unit
615 Princess Anne St., BA
Fredericksburg, VA 22401

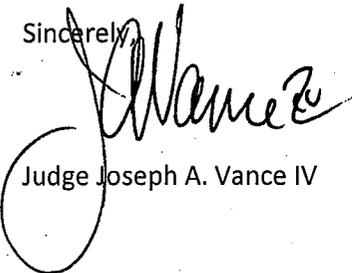
Re: FY17 – FY18 Virginia Community Crime Control Act (VJCCCA) Plan

Dear Mr. Butaitis,

I am in receipt of the Fredericksburg VJCCCA Plan for FY17- FY18. The information has been reviewed and I support the proposed utilization of the VJCCCA funds.

I offer my ongoing appreciation to you and the Court Service Unit Staff for your continued assistance to the Fredericksburg Juvenile and Domestic Relations Court and to the other Courts of the Fifteenth Judicial District.

Sincerely,


Judge Joseph A. Vance IV

Cc: Lesley Hull, DJJ Regional Community Programs Specialist
Carolynn Nesmith, CSU Supervisor

Vincent M. Butaitis
COURT SERVICES DIRECTOR

Andrew K. Block Jr.
Director



COMMONWEALTH of VIRGINIA

Department of Juvenile Justice
Fifteenth Judicial District Court Service Unit

DISTRICT OFFICE
601 Caroline Street
4th Floor, Suite 400
Fredericksburg, Virginia 22401
(540) 372-1068
Fax: (540) 372-1155

SERVING:
Fredericksburg City
Caroline County
Essex County
Hanover County
King George County
Lancaster County
Northumberland County
Richmond County
Spotsylvania County
Stafford County
Westmoreland County

April 14, 2016

Beth Stinnett, VJCCCA Program Manager
Virginia Department of Juvenile Justice
P.O. Box 1110
Richmond, Virginia 23218-1110

Re: City of Fredericksburg Virginia Juvenile Community Crime Control Act (VJCCCA)

Dear Mrs. Stinnett:

I have reviewed the FY17-18 VJCCCA Plan for the City of Fredericksburg Plan and agree to assist in its implementation. I note that the services the plan establishes strengthen the Balanced Approach and local Continuum of Graduated Sanctions.

If there are any questions, please advise me. Thank you.

Sincerely,

A handwritten signature in black ink, appearing to read "V. Butaitis".

Vincent Butaitis, Director
15th District Court Service Unit

cc: Stephanie Garrison, Regional Program Manager
Carolynn Nesmith, Supervisor
Carolyn Epperson, Fiscal Tech

Rosemary C. Grant
CSA Coordinator



City of Fredericksburg
Department of Social Services
Bass-Ellison Building
608 Jackson Street, Suite 100
Fredericksburg, VA 22401
Office: (540) 372-1032
Fax: (540) 372-1157

April 22, 2016

Carolynn Nesmith
15th District Court Service Unit
615 Princess Anne St., BA
Fredericksburg, VA 22401

Re: FY17 – FY18 Virginia Juvenile Community Crime Control Act (VJCCCA) Plan
City of Fredericksburg

Dear Ms. Nesmith,

The City of Fredericksburg Community Policy and Management Team (CPMT) members have received a copy of the VJCCCA plan for FY17 – FY18. The plan has been reviewed by the team and was approved at the CPMT meeting held on April 21, 2016.

Sincerely,

A handwritten signature in cursive script that reads "Rosemary Grant".

Rosemary C. Grant
CSA Coordinator
Fredericksburg Department of Social Services
608 Jackson Street
Fredericksburg, VA 22401

Cc: Christen Gallik, CPMT Chairperson
CPMT members

Virginia Juvenile Community Crime Control Act

The Department of Juvenile Justice has notified you of funding allocated to your locality. Will your locality participate in the Virginia Juvenile Community Crime Control Act in FY2017 and FY2018?

Yes X No _____

The Chief Administrative Officer submitting this local plan certifies that the participating jurisdiction:

- A. Will not contribute less funding for the implementation of this local plan than the amount required in §16.1-309.6 of the *Code of Virginia*;
<https://vacode.org/16.1-309.6/>

- B. Will not utilize funds provided by this Act to *supplant* funds established as the state pool of funds under §2.2-5211 in compliance with §16.1-309.3 C of the *Code of Virginia*;
<https://vacode.org/2.2-5211/> <https://vacode.org/16.1-309.3/>

- C. Will expend local maintenance of effort funds prior to expending state VJCCCA funding;

- D. Will comply with all provisions of §16.1-309.9 of the *Code of Virginia* which gives the Board of Juvenile Justice the authority
<https://vacode.org/16.1-309.9/>

- E. Prior to development of this plan, consulted with the judges of the Juvenile and Domestic Relations District Court, the Directors of Court Service Units of the participating jurisdictions, the Community Policy and Management Teams established under §2.1-751 of the *Code of Virginia* and, the director of any Office on Youth (established pursuant to §66.26), if such office serves the jurisdictions); and

- F. Will submit routine reports and any other information to the Director of the Department of Juvenile Justice for each program or service funded by the Act in compliance with §16.1-309.3 E and §16.1-309.10 of the *Code of Virginia* and all applicable Departmental procedures.

Beverly R. Cameron
Name of Chief Administrative Officer (County Administrator/City Manager)

City Manager
Title

Signature

Fredericksburg
Jurisdiction

Date